The Duty to Co-operate:

A Devon-wide co-operation protocol

Planning strategically across local boundaries

March 2014



























HEART OF THE SOUTH WEST

Local Enterprise Partnership









Safe roads, reliable journeys, informed travellers

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1. Introduction

- 1.1 The duty to co-operate in relation to planning of sustainable development is enshrined in law through Section 33A of the Planning and Compulsory Purchase Act 2004 (PCPA) (inserted by Section 110 of the Localism Act 2011). It is also included within the National Planning Policy Framework (NPPF) specifically in terms of planning strategically across local boundaries. The NPPF also states that in two tier areas, County and District Authorities should cooperate with each other on relevant issues. National Planning Practice Guidance provides further detail regarding the Duty to Cooperate.
- 1.2 The establishment of this wider-Devon protocol forms a firm basis for discussing and understanding strategic issues, evaluating options to address such issues and agreeing shared outcomes and conclusions wherever possible. It will therefore help to inform decision-making by individual Local Authorities and other organisations, but does not constrain their ultimate responsibilities for policy making or replace formal consultation processes. In addition, it does not replace any existing co-operation regimes which have already been established.
- 1.3 The protocol applies to strategic matters needing to be addressed jointly and/or consistently by at least two Local Authorities. The protocol applies to a range of strategic matters, particularly:
 - Exercising strategic functions and responsibilities;
 - Matters of policy and strategy (in particular plan preparation, implementation, monitoring and other cross-boundary policy issues); and
 - Matters of infrastructure, development and plan delivery.
- **1.4** These three areas of work should be supported by co-operation on:
 - Agreed and shared data and evidence;
 - Agreed collection and analysis methodologies;
 - Monitoring of data collected; and
 - The development of consistent policy approaches and principles.
- 1.5 This protocol identifies principles and mechanisms for co-operation between Local Authorities in the wider Devon area together with a range of other organisations. Although it is recognised that co-operation will also be required with a number of other organisations this framework does not specifically cover these relationships.
- **1.6** For the purpose of this protocol, the administrative areas within wider Devon are those covered by:
 - Devon County Council (including all District Council areas, Dartmoor National Park and the western part of Exmoor National Park);
 - Plymouth City Council; and
 - Torbay Council.

- 1.7 The Duty to Co-operate is required by legislation. However, the signatory organisations also recognise that on-going co-operation will proactively identify potential opportunities for joint working which could deliver efficiency savings. It is likely that there will significant savings through joint working, particularly by front-loading data collection and analysis, joint commissioning and shared policy development.
- 1.8 The protocol sets out a strategic framework to enable efficient, coordinated and consistent co-operation on agreed matters. This does not preclude co-operation arrangements between organisations on specific spatial issues as is appropriate. Such relationships will specifically operate between Authorities covered by this protocol and other neighbouring Councils. The protocol also identifies the topic areas which may require specific co-operation between some, or all, of the organisations listed. Finally, the protocol sets out the governance arrangements that have been agreed in order to ensure the efficient functioning of co-operation activities as covered by the protocol.
- 1.9 The protocol is intended to be a living document setting the overarching framework for co-operation as part of fulfilling strategic planning responsibilities. Co-operation between organisations will develop and grow over time as procedures become clear, working arrangements mature and examples of best practice are disseminated.
- 1.10 Irrespective of the timetables for plan preparation, and whether or not Local Authorities already have policy documents adopted, on-going co-operation will still be required to ensure the soundness of emerging plans. This protocol supports this by providing a framework for on-going co-operation.

2 Organisations covered

- 2.1 There are a number of organisations which should co-operate on the various strands of work identified in this protocol. The way in which co-operation should operate will vary according to the activities being undertaken and the needs and responsibilities of the organisations involved.
- 2.2 Significant co-operation is a characteristic of the work undertaken by Local Authorities, Government Agencies and other public bodies and is therefore on-going. Organisations have existing co-operative relationships with specific bodies depending on the spatial nature of the work being undertaken and the issues being considered. This should continue.
- 2.3 Meeting the Duty to Cooperate suggests the need to formalise such relationships, particularly in terms of evidencing how these have worked. The Planning and Compulsory Purchase Act also specifically identifies Local and County Planning Authorities within the scope of the Duty, while a list of prescribed organisations is set out in Regulation 4 of the Town & Country Planning (Local Planning) (England) Regulations 2012 as amended (the Regulations). In particular, co-operation is required in order to develop sound plans.
- 2.4 As per the Town and Country Planning (Local Planning) (England)
 Regulations 2012, the organisations with whom Local Planning Authorities are required to co-operate include a range of organisations including government Agencies. Upper tier Authorities are also required to co-operate with these organisations. It is considered particularly important to liaise closely and through an on-going mechanism with the following organisations:
 - Environment Agency;
 - Natural England;
 - Highways Agency; and
 - Highway Authorities.
- 2.5 Although not included specifically within this list, there are other groups with whom Local Authorities will need to co-operate. These are set out by the Town and Country Planning (Local Planning) (England) (Amendment) Regulations 2012). Relevant organisations are:
 - The relevant Local Enterprise Partnership; and
 - The relevant Local Nature Partnership.
- 2.6 The full list of organisations listed within the Town and Country Planning (Local Planning) (England) Regulations 2012 is included in Appendix A.
- 2.7 Although all these organisations are referenced in some way in the Regulations it is not appropriate for all such organisations to be covered by this protocol due to the number of organisations, their spatial scope and the requirements they themselves have for co-operation for exercising their own functions. The organisations specifically covered by this protocol are included in Appendix B.

- 2.8 It should be noted that this protocol does not aim to provide the entire framework for co-operation in the Devon area and the list of organisations which should co-operate in the exercising of their functions is not exhaustive. Within the overarching framework provided by this Protocol, the Devon Local Authorities, Agencies, Local Enterprise Partnership and the Local Nature Partnerships will continue to work together through more local arrangements as appropriate.
- 2.9 Co-operation activities are also on-going with Authorities outside of Devon, particularly Cornwall Council, Somerset County Council and Dorset County Council and the Local Planning Authorities. These activities should continue.
- 2.10 Although the various organisations are specifically identified for co-operation on issues of plan preparation, co-operation should also extend to additional activities as may be required by the Agencies, Local Enterprise Partnership and the Local Nature Partnerships as they exercise their functions.

3 Co-operation required between Local Authorities

3.1 Exercising strategic planning functions and responsibilities

- 3.1.1 The duty is most important in relation to the preparation of Development Plan Documents that are subject to an Examination. In this case, compliance with the duty is a first essential test at the Examination. However, there is a requirement that the duty to co-operate be satisfied on an on-going basis in exercising the functions of Local Authorities and other organisations. There are on-going strategic matters over which the Local Authorities in Devon and other organisations already co-operate and this should continue.
- 3.1.2 The signatories to this protocol have agreed the specific aspects of various planning-related topic areas that should be encompassed in co-operative activities and therefore are covered by this protocol.
- 3.1.3 The nature of the co-operation on these issues is explored and explained in more detail in Appendix C in terms of the scope of co-operation, the outcomes sought, and how co-operation may take place. This also sets out the specific actions which the Planning Authorities have agreed to undertake.
- 3.1.4 The specific aspects of the topic areas for co-operation are based on the content of the NPPF. There are likely to be other matters that should be addressed on an on-going basis as they arise. These topics and issues are to be discussed through the Officer Steering Group associated with this protocol (and discussed in section 6) in order to consider which associated discussions need to take place within the framework of the protocol.
- 3.1.5 It should be noted that co-operation between all Authorities covered by this protocol will not always be required for every aspect of every topic area. This is because some issues and topics are only relevant to a defined spatial area and specific Authorities.
- 3.1.6 This approach ensures that the protocol is flexible to acknowledge additional, but uncertain, issues which will require co-operation. It also ensures that co-operation does not become over laborious or prescriptive.
- 3.1.7 A key outcome of the agreement enshrined within the protocol is to ensure that co-operation will be undertaken in a comprehensive and systematic way. Agreed, evidence-based outcomes will be presented clearly to allow political agreement to be sought and identified.

3.2 Co-operation on matters of plan and strategy preparation

3.2.1 In preparing plans and strategies, particularly documents which are subject to Examination, fulfilling the duty to co-operate is a legal requirement. The Devon Local Authorities have, however, agreed that there are a number of other plans which should be prepared in the context of the duty to co-operate. A list of plans which will require co-operation is included in Appendix D. This list is not intended to be exhaustive. This list will be kept up to date by the Officer Steering Group for the duty to co-operate protocol.

- 3.2.2 Co-operation on plan preparation will cover the following:
 - Cross-boundary issues, particularly in relation to strategy development and policy alignment;
 - The establishment of consistent data sets (potentially including Sustainability Appraisal, Strategic Environmental Assessment, Habitats Regulation Assessment, sharing of evidence/data and joint commissioning where appropriate);
 - Agreed mechanisms for on-going engagement through the plan preparation process and the provision of consultation responses;
 - Master planning;
 - Infrastructure planning;
 - Demographic forecasting and housing projections; and
 - Agreeing guiding principles and strategic priorities.
- 3.2.3 The breadth of co-operation on these areas of work will depend upon the extent of the strategic and cross-boundary issues associated with them. This means that there will not always be a need for detailed co-operation with all signatories of this protocol.
- 3.2.4 In some cases it may be appropriate to consider the potential for a joint plan, however, in most cases, joint evidence, discussion and consistent plan preparation timetables can provide an effective and flexible way of joint working to secure a consistent approach to cross-boundary issues.
- 3.2.5 There are likely to be resource implications associated with co-operation on plan preparation and infrastructure delivery. Organisations should endeavour to provide the required resources available to enable the lead organisation to undertake its functions effectively and in a timely manner. Where resources are limited or unavailable the organisation should inform the lead organisation of the level of input which they can offer
- 3.2.6 This protocol provides a framework through which the signatories will act/respond formally to issues and matters of discussion. It forms the basis for discussing issues, evaluating options to address such issues and agreeing outcomes wherever possible but ultimately respects the individual identities and interests of its signatory organisations. Should agreements on strategic issues not be achieved, positions of compromise should be negotiated. Where such compromises cannot be achieved, records should be kept identifying points of common ground, points of disagreement and the attempts made to resolve concerns.

3.3 Co-operation on plan and infrastructure delivery

3.3.1 Infrastructure delivery is vital to both plan implementation and development delivery. In this context, infrastructure delivery will include more traditional 'grey infrastructure' together with green, blue and flood defence infrastructure. It is vital to draw together different Local Authorities, Agencies, Local Enterprise Partnership and the Local Nature Partnerships in a consistent and systematic way to ensure appropriate infrastructure and development delivery which will also help to deliver the content of plans and support sustainable development. In particular such infrastructure will mitigate the impact of development and helped to ensure the achievement of plan objectives and

strategy.

- 3.3.2 Co-operation on infrastructure delivery will particularly include:
 - Infrastructure planning (including capacity and needs assessments and the preparation of Infrastructure Delivery Plans);
 - Agreeing infrastructure priorities through appropriate governance mechanisms:
 - Enabling infrastructure to provide multiple benefits and fulfil shared priorities;
 - Consideration of the phasing of infrastructure delivery;
 - The co-ordination of funding sourcing;
 - The monitoring of funding revenue and availability; and
 - The agreement of infrastructure programme management.
- 3.3.3 The breadth of co-operation on these areas of work will depend upon the extent of the strategic and cross-boundary issues associated with them. This means that there will not always be a need for detailed co-operation with all signatories of this protocol.
- 3.3.4 In many cases it will be necessary to co-operate specifically with private sector bodies, particularly utilities companies and infrastructure providers.
- 3.3.5 In order to ensure that the success of Local Plans in achieving strategic objectives can be assessed, plan monitoring will be vital. A strategic, and where possible, co-ordinated approach to this issue, looking at cross-boundary issues and priorities will be required.

4 The role of Agencies, Partnerships and other organisations

- 4.1 Although the duty to co-operate is centred upon the need for co-operation between Local Authorities, it also applies to other organisations, including Government Agencies, the Local Enterprise Partnership and the Local Nature Partnerships. As such, the following organisations are signatories to the protocol:
 - Environment Agency;
 - Natural England;
 - Highways Agency;
 - Heart of the South West Local Enterprise Partnership; and
 - Devon Local Nature Partnership.
- 4.2 All organisations listed in Appendix A of this protocol have agreed to cooperate as appropriate and required in matters of strategic planning. This will ensure that all signatory organisations are consistently involved in discussions identifying strategic matters (county-wide and sub-county) that will require cross-boundary co-operation.
- 4.3 Local Authorities will engage with the organisations listed in Appendix B, as appropriate, in all stages of plan preparation, infrastructure planning and master planning from scoping onwards as appropriate. The Agencies, Local Enterprise Partnership and Local Nature Partnership will respond to this engagement in positive way, providing input into strategic planning matters where it is relevant to their statutory remit.
- 4.4 It should be noted that in some work areas, detailed discussion with all signatories may not be required. Genuine two-way discussions will take place to ensure that the full range of organisations have an effective and meaningful framework for identifying matters arising from planning activities as soon as they become apparent. This will allow issues to be incorporated as a consideration in on-going planning processes. The lead organisation will approach other relevant organisations to mutually agree the required level of co-operation.
- 4.5 Co-operation will be meaningful, consistent and iterative. This may therefore result in the need for engagement with organisations not currently covered by the Protocol or invitations for other organisations to endorse it.

Key co-operation commitments

- 4.6 Government Agencies, the Local Enterprise Partnership and the Local Nature Partnerships will engage, involve and co-operate with all signatories of this protocol in their own functions as is required. In addition, they will identify matters arising from their functions and plan-preparation as soon as they become apparent in order for them to be incorporated as a consideration in on-going strategic decision making processes.
- **4.7** The Local Authorities will engage in the development of strategies, plans and investment programmes being prepared by the Agencies and Partnerships.

This will ensure that such documents are based upon sound evidence and reflect the priorities of the Local Authorities. Specific examples of documents in which the Local Authorities will need specific involvement are the LEP Growth Plans and LNP action plans.

- 4.8 Matters arising which require co-operation will be brought to the attention of the Local Authorities by the relevant organisation as they arise. Issues will be disseminated via the Officer Steering Group.
- 4.9 In some cases, it will be sufficient to identify and agree that there is no need for on-going co-operation between two or more of the bodies. In other cases, detailed and lengthy co-operation will be required. It will be for the lead organisation to suggest the level of co-operation required through discussions and agreement with the other relevant organisations providing input into the process in question. The level of co-operation should be identified as reasonable and proportionate through agreement between the lead organisation and the organisation feeding into the process.
- 4.10 It is acknowledged that not every organisation with whom Local Authorities are required to co-operate during planning activities are signatories to this protocol. On-going co-operation will still be required with other organisations to ensure that their interests are considered appropriately in planning activities.

5 Beyond Devon

- 5.1 There are issues of plan preparation, infrastructure delivery and other responsibilities which cross administrative boundaries with Local Authorities outside of Devon. In particular, there are vital relationships with Cornwall Council, Somerset County Council, Dorset County Council and a number of the neighbouring District Councils.
- In addition, is important that co-operation should also extend to other organisations representing areas with functional relationships to Devon. Particular examples of such organisations would be other Local Enterprise Partnerships and other Local Nature Partnerships. As Local Enterprise Strategic Economic Plans becomes more formalised, the need for cross-boundary cooperation will become clearer, and the mechanisms stronger.
- 5.3 This protocol does not address the need for co-operation with Local Authorities outside of Devon as doing so would be likely to result in the protocol becoming unwieldy.
- 5.4 However, it is recognised that the principles underpinning the Duty to Cooperate are not constrained by administrative boundaries but relate to the functional relationships that exist between places. The Duty to Co-operate still requires co-operation between appropriate organisations on specific issues which may extend beyond Devon. As such, this protocol does not preclude the need for co-operation with other bodies and Local Authorities on locally specific issues and topics. Such co-operation already takes place and will continue effectively. The signatories to the protocol commit to this wider co-operation on an on-going basis.
- 5.5 The nature of possible co-operation across administrative boundaries into areas outside of Devon is shown schematically in Figure 1. This figure does not show the detail of cross-boundary co-operation with Authorities outside Devon, however it does identify the importance of additional discussions outside the remit of this protocol.

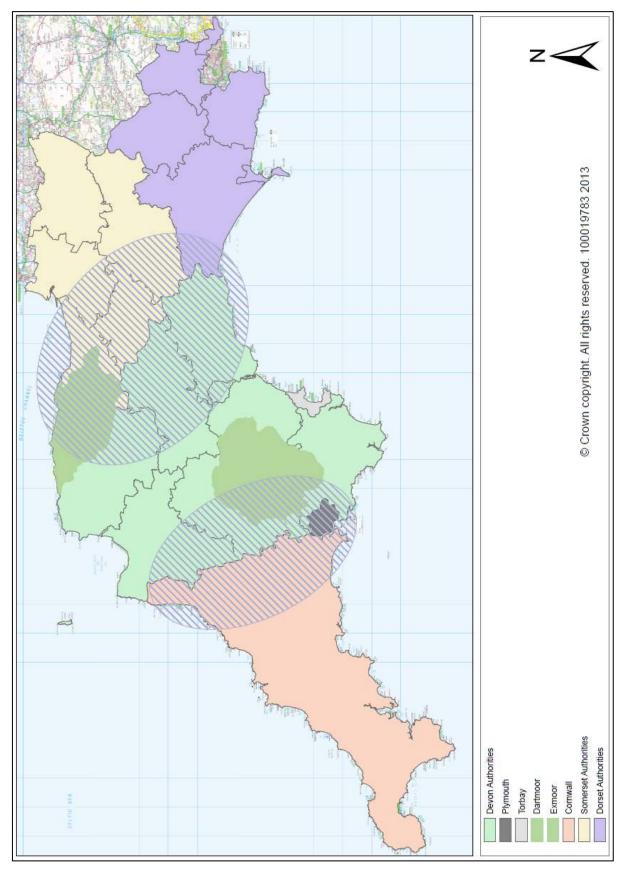


Figure 1: Examples of co-operation outside the scope of this protocol

6 Co-ordination and governance

6.1 Introduction

- 6.1.1 It is vital that the mechanisms of co-operation as identified in this protocol are administered appropriately to ensure the on-going operation of the system.
- 6.1.2 In this regard, the administration and monitoring of the effectiveness of the protocol are managed through a two- tier structure. This will ensure sufficient support for the regime to ensure it operates effectively and sustainably.

6.2 Strategic governance

- 6.2.1 All organisations covered by this protocol will endeavour to provide representation on an Officer Steering Group as required. The Steering Group will:
 - Meet at least biannually as part of the Devon Planning Officer Group (DPOG) sessions;
 - Be led by a biennially agreed and rotational Chair. The Chair of DPOG will also Chair the Steering Group. As such, the Chair will be a representative from a Local Authority;
 - Be supported by an Officer Steering Group Secretary appointed on a rotational, annual basis, representing the same organisation as the Chair. The Secretary of DPOG will also be secretary for the Officer Steering Group; and
 - Agree matters for on-going co-operation, such as the preparation of agreed evidence on specific issues and covering specific areas.

6.3 Operational activities

- 6.3.1 Protocol signatories will:
 - Identify and respond to matters arising through plan preparation and other localised issues that will require cross-boundary co-operation;
 - Where issues arise through Local Plan preparation or infrastructure delivery, endeavour to work to the timetable requirements of the organisation responsible for that area of work (the 'lead organisation');
 - Present key issues and any additional position statements or Memoranda to Members or relevant senior staff (as considered appropriate) for sign-off;
 - Prepare statements (of endorsement) relating to compliance with the Duty to Co-operate on specific spatial issues which may arise;
 - In the case of Local Authorities, these statements should be agreed by Senior Officers and approved by appropriate Members if considered appropriate; and
 - In the case of the Agencies, the Local Enterprise Partnership and Local Nature Partnerships, these statements should be agreed by appropriate members of staff and approved by senior representatives.
- 6.3.2 It should be noted that the protocol does not preclude any organisation from exercising its duties according to its own discretion and is not legally binding.

- 6.3.3 Individual organisations may also choose to report more widely in accordance with their respective constitutions or terms of reference.
- 6.3.4 The operational mechanisms governing this Duty to Cooperate Protocol and the content of this Protocol itself will be monitored and reviewed according to evolving circumstances. Reviews will be held at least biennially.

6.4 Co-operation reporting

- 6.4.1 In the case of Local Authorities, discussions held, and decisions made, at the Officer Steering group will be reported to the relevant Members of the Local Authorities. This will involve the relevant Cabinet, Executive Member or Portfolio Holder.
- 6.4.2 In the case of the Agencies, Local Enterprise Partnership and the Local Nature Partnerships, discussions held, and decisions made, at the Officer Steering group will be reported to the relevant senior representatives.

6.5 Record keeping

- 6.5.1 It is important to systematically record and retain details of any significant stages of progress on key work areas. There is a requirement for Local Authorities to account for records of compliance with the Duty to Co-operate through monitoring reports that must be published on at least an annual basis. Such reporting should cover topics and issues (as listed in Appendix C) over which there is agreement and, in particular, disagreement.
- 6.5.2 The Officer Steering Group Secretary will take and retain the minutes from the biannual meetings of the Officer Steering Group. Where appropriate, the minutes and records from other, less formal discussions between organisations covered by this protocol will be sent to the Officer Steering Group Secretary.

7 Protocol signatories

Devon County Council

In exercising strategic functions and responsibilities, in matters of plan and strategy preparation and in plan and infrastructure delivery, Devon County Council will cooperate with all other signatories of this protocol. In particular, the Authority will:

- Co-operate fully with all organisations identified within Appendix B, in the
 preparation of the documents included in Appendix D for which the County
 Council is responsible. The specific co-operation outcomes, and the mechanisms
 for achieving them with which Devon County Council will engage, are included in
 Appendix C;
- Co-operate with all of the Local, Minerals and Waste Planning Authorities in Devon, and other relevant organisations, in the preparation of an appropriate local, minerals and waste planning policy framework, in particular regarding the consideration of planning issues which have a defined spatial element crossing administrative boundaries and authority responsibilities;
- Actively engage in the preparation of planning policy and plan delivery, through on-going specialist input, infrastructure planning support and strategic guidance;
- Support other organisations in the preparation of the documents included in Appendix D;
- Proactively provide input into the decision-making processes for the sourcing and allocation of infrastructure funding;
- Have regard to statutory National Park purposes; and
- Aim to improve the health and wellbeing of its population and reduce health inequalities.

Signed:	
Date:	
Position:	
On behalf of:	

Plymouth City Council

In exercising strategic functions and responsibilities, in matters of plan and strategy preparation and in plan and infrastructure delivery, Plymouth City Council will cooperate with all other signatories of this protocol. In particular, the Authority will:

- Co-operate fully with all organisations identified within Appendix B, in the
 preparation of the documents included in Appendix D for which the City Council is
 responsible. The specific co-operation outcomes, and the mechanisms for
 achieving them with which Plymouth City Council will engage, are included in
 Appendix C;
- Co-operate with all of the Local, Minerals and Waste Planning Authorities in Devon, and other relevant organisations, in the preparation of an appropriate local, minerals and waste planning policy framework, in particular regarding the consideration of planning issues which have a defined spatial element crossing administrative boundaries and authority responsibilities;
- Fully engage, and engage with, other Local Authorities and infrastructure providers in the preparation of local planning policy and local plan delivery to facilitate on-going specialist input, infrastructure planning and strategic guidance;
- Support other organisations in the preparation of the documents included in Appendix D;
- Proactively seek and provide input into the decision-making processes for the sourcing and allocation of infrastructure funding; and
- Have regard to statutory National Park purposes.

Signed:	
Date:	
Position:	
On behalf of:	

Torbay Council

In exercising strategic functions and responsibilities, in matters of plan and strategy preparation and in plan and infrastructure delivery, Torbay Council will co-operate with all other signatories of this protocol. In particular, the Authority will:

- Co-operate fully with all organisations identified within Appendix B, in the
 preparation of the documents included in Appendix D for which the Council is
 responsible. The specific co-operation outcomes, and the mechanisms for
 achieving them with which Torbay Council will engage, are included in Appendix
 C;
- Co-operate with all of the Local, Minerals and Waste Planning Authorities in Devon, and other relevant organisations, in the preparation of an appropriate local, minerals and waste planning policy framework, in particular regarding the consideration of planning issues which have a defined spatial element crossing administrative boundaries and authority responsibilities;
- Fully engage, and engage with, other Local Authorities and infrastructure providers in the preparation of planning policy and plan delivery to facilitate ongoing specialist input, infrastructure planning and strategic guidance;
- Support other organisations in the preparation of the documents included in Appendix D;
- Proactively seek and provide input into the decision-making processes for the sourcing and allocation of infrastructure funding; and
- Have regard to statutory National Park purposes.

Signed:	
Date:	
Position:	
On behalf of:	

Exeter City Council

In exercising strategic functions and responsibilities, in matters of plan and strategy preparation and in plan and infrastructure delivery, Exeter City Council will cooperate with all other signatories of this protocol. In particular, the Authority will:

- Co-operate fully with all organisations identified within Appendix B, in the
 preparation of the documents included in Appendix D for which the Council is
 responsible. The specific co-operation outcomes, and the mechanisms for
 achieving them with which Exeter City Council will engage, are included in
 Appendix C;
- Co-operate with all of the Local, Minerals and Waste Planning Authorities in Devon, and other relevant organisations, in the preparation of an appropriate local, minerals and waste planning policy framework, in particular regarding the consideration of planning issues which have a defined spatial element crossing administrative boundaries and authority responsibilities;
- Fully engage, and engage with, other Local Authorities and infrastructure providers in the preparation of planning policy and plan delivery to facilitate ongoing specialist input, infrastructure planning and strategic guidance;
- Support other organisations in the preparation of the documents included in Appendix D;
- Proactively seek and provide input into the decision-making processes for the sourcing and allocation of infrastructure funding; and
- Have regard to statutory National Park purposes.

Signed:	
Date:	
Position:	
On behalf of:	

East Devon District Council

In exercising strategic functions and responsibilities, in matters of plan and strategy preparation and in plan and infrastructure delivery, East Devon District Council will co-operate with all other signatories of this protocol. In particular, the Authority will:

- Co-operate fully with all organisations identified within Appendix B, in the
 preparation of the documents included in Appendix D for which the Council is
 responsible. The specific co-operation outcomes, and the mechanisms for
 achieving them with which East Devon District Council will engage, are included in
 Appendix C;
- Co-operate with all of the Local, Minerals and Waste Planning Authorities in Devon, and other relevant organisations, in the preparation of an appropriate local, minerals and waste planning policy framework, in particular regarding the consideration of planning issues which have a defined spatial element crossing administrative boundaries and authority responsibilities;
- Fully engage, and engage with, other Local Authorities and infrastructure providers in the preparation of planning policy and plan delivery to facilitate ongoing specialist input, infrastructure planning and strategic guidance;
- Support other organisations in the preparation of the documents included in Appendix D;
- Proactively seek and provide input into the decision-making processes for the sourcing and allocation of infrastructure funding; and
- Have regard to statutory National Park purposes.

Signed:	
Date:	
Position:	
On behalf of:	

Mid Devon District Council

In exercising strategic functions and responsibilities, in matters of plan and strategy preparation and in plan and infrastructure delivery, Mid Devon District Council will cooperate with all other signatories of this protocol. In particular, the Authority will:

- Co-operate fully with all organisations identified within Appendix B, in the
 preparation of the documents included in Appendix D for which the Council is
 responsible. The specific co-operation outcomes, and the mechanisms for
 achieving them with which Mid Devon District Council will engage, are included in
 Appendix C;
- Co-operate with all of the Local, Minerals and Waste Planning Authorities in Devon, and other relevant organisations, in the preparation of an appropriate local, minerals and waste planning policy framework, in particular regarding the consideration of planning issues which have a defined spatial element crossing administrative boundaries and authority responsibilities;
- Fully engage, and engage with, other Local Authorities and infrastructure providers in the preparation of planning policy and plan delivery to facilitate ongoing specialist input, infrastructure planning and strategic guidance;
- Support other organisations in the preparation of the documents included in Appendix D;
- Proactively seek and provide input into the decision-making processes for the sourcing and allocation of infrastructure funding; and
- Have regard to statutory National Park purposes.

Signed:	
Date:	
Position:	
On behalf of	

North Devon Council

In exercising strategic functions and responsibilities, in matters of plan and strategy preparation and in plan and infrastructure delivery, North Devon Council will cooperate with all other signatories of this protocol. In particular, the Authority will:

- Co-operate fully with all organisations identified within Appendix B, in the
 preparation of the documents included in Appendix D for which the Council is
 responsible. The specific co-operation outcomes, and the mechanisms for
 achieving them with which North Devon Council will engage, are included in
 Appendix C;
- Co-operate with all of the Local, Minerals and Waste Planning Authorities in Devon, and other relevant organisations, in the preparation of an appropriate local, minerals and waste planning policy framework, in particular regarding the consideration of planning issues which have a defined spatial element crossing administrative boundaries and authority responsibilities;
- Fully engage, and engage with, other Local Authorities and infrastructure providers in the preparation of planning policy and plan delivery to facilitate ongoing specialist input, infrastructure planning and strategic guidance;
- Support other organisations in the preparation of the documents included in Appendix D;
- Proactively seek and provide input into the decision-making processes for the sourcing and allocation of infrastructure funding; and
- Have regard to statutory National Park purposes.

Signed:	
Date:	
Position:	
On behalf of:	

South Hams District Council

In exercising strategic functions and responsibilities, in matters of plan and strategy preparation and in plan and infrastructure delivery, South Hams District Council will co-operate with all other signatories of this protocol. In particular, the Authority will:

- Co-operate fully with all organisations identified within Appendix B, in the
 preparation of the documents included in Appendix D for which the Council is
 responsible. The specific co-operation outcomes, and the mechanisms for
 achieving them with which South Hams District Council will engage, are included
 in Appendix C;
- Co-operate with all of the Local, Minerals and Waste Planning Authorities in Devon, and other relevant organisations, in the preparation of an appropriate local, minerals and waste planning policy framework, in particular regarding the consideration of planning issues which have a defined spatial element crossing administrative boundaries and authority responsibilities;
- Fully engage, and engage with, other Local Authorities and infrastructure providers in the preparation of planning policy and plan delivery to facilitate ongoing specialist input, infrastructure planning and strategic guidance;
- Support other organisations in the preparation of the documents included in Appendix D;
- Proactively seek and provide input into the decision-making processes for the sourcing and allocation of infrastructure funding; and
- Have regard to statutory National Park purposes.

Signed:	
Date:	
Position:	
On behalf of:	

Teignbridge District Council

In exercising strategic functions and responsibilities, in matters of plan and strategy preparation and in plan and infrastructure delivery, Teignbridge District Council will co-operate with all other signatories of this protocol. In particular, the Authority will:

- Co-operate fully with all organisations identified within Appendix B, in the
 preparation of the documents included in Appendix D for which the Council is
 responsible. The specific co-operation outcomes, and the mechanisms for
 achieving them with which Teignbridge District Council will engage, are included in
 Appendix C;
- Co-operate with all of the Local, Minerals and Waste Planning Authorities in Devon, and other relevant organisations, in the preparation of an appropriate local, minerals and waste planning policy framework, in particular regarding the consideration of planning issues which have a defined spatial element crossing administrative boundaries and authority responsibilities;
- Fully engage, and engage with, other Local Authorities and infrastructure providers in the preparation of planning policy and plan delivery to facilitate ongoing specialist input, infrastructure planning and strategic guidance;
- Support other organisations in the preparation of the documents included in Appendix D;
- Proactively seek and provide input into the decision-making processes for the sourcing and allocation of infrastructure funding; and
- Have regard to statutory National Park purposes.

Signed:	
Date:	
Position:	
On behalf of:	

Torridge District Council

In exercising strategic functions and responsibilities, in matters of plan and strategy preparation and in plan and infrastructure delivery, Torridge District Council will cooperate with all other signatories of this protocol. In particular, the Authority will:

- Co-operate fully with all organisations identified within Appendix B, in the
 preparation of the documents included in Appendix D for which the Council is
 responsible. The specific co-operation outcomes, and the mechanisms for
 achieving them with which Torridge District Council will engage, are included in
 Appendix C;
- Co-operate with all of the Local, Minerals and Waste Planning Authorities in Devon, and other relevant organisations, in the preparation of an appropriate local, minerals and waste planning policy framework, in particular regarding the consideration of planning issues which have a defined spatial element crossing administrative boundaries and authority responsibilities;
- Fully engage, and engage with, other Local Authorities and infrastructure providers in the preparation of planning policy and plan delivery to facilitate ongoing specialist input, infrastructure planning and strategic guidance;
- Support other organisations in the preparation of the documents included in Appendix D;
- Proactively seek and provide input into the decision-making processes for the sourcing and allocation of infrastructure funding; and
- Have regard to statutory National Park purposes.

Signed:	
Date:	
Position:	
On behalf of:	

West Devon Borough Council

In exercising strategic functions and responsibilities, in matters of plan and strategy preparation and in plan and infrastructure delivery, West Devon Borough Council will co-operate with all other signatories of this protocol. In particular, the Authority will:

- Co-operate fully with all organisations identified within Appendix B, in the
 preparation of the documents included in Appendix D for which the Council is
 responsible. The specific co-operation outcomes, and the mechanisms for
 achieving them with which West Devon Borough Council will engage, are included
 in Appendix C;
- Co-operate with all of the Local, Minerals and Waste Planning Authorities in Devon, and other relevant organisations, in the preparation of an appropriate local, minerals and waste planning policy framework, in particular regarding the consideration of planning issues which have a defined spatial element crossing administrative boundaries and authority responsibilities;
- Fully engage, and engage with, other Local Authorities and infrastructure providers in the preparation of planning policy and plan delivery to facilitate ongoing specialist input, infrastructure planning and strategic guidance;
- Support other organisations in the preparation of the documents included in Appendix D;
- Proactively seek and provide input into the decision-making processes for the sourcing and allocation of infrastructure funding; and
- Have regard to statutory National Park purposes.

Signed:	
Date:	
Position:	
On behalf of:	

Dartmoor National Park Authority

In exercising strategic functions and responsibilities, in matters of plan and strategy preparation and in plan and infrastructure delivery, Dartmoor National Park Authority will co-operate with all other signatories of this protocol. In particular the Authority will:

- Co-operate fully with all organisations identified within Appendix B, in the
 preparation of the documents included in Appendix D for which the Council is
 responsible. The specific co-operation outcomes, and the mechanisms for
 achieving them with which Dartmoor National Park will engage, are included in
 Appendix C;
- Co-operate with all of the Local, Minerals and Waste Planning Authorities in Devon, and other relevant organisations, in the preparation of an appropriate local, minerals and waste planning policy framework, in particular regarding the consideration of planning issues which have a defined spatial element crossing administrative boundaries and authority responsibilities;
- Fully engage, and engage with, other Local Authorities and infrastructure providers in the preparation of planning policy and plan delivery to facilitate ongoing specialist input, infrastructure planning and strategic guidance;
- Support other organisations in the preparation of the documents included in Appendix D;
- Proactively seek and provide input into the decision-making processes for the sourcing and allocation of infrastructure funding;
- Exercise its Statutory Duty as defined in Section 62 of the Environment Act, 1995;
 and
- Raise awareness of the general duty (S62) in the Environment Act 1995, which
 requires relevant authorities, including the National Park Authority itself, to have
 regard to statutory National Park purposes and if it appears that there is an
 irreconcilable conflict between the two purposes shall attach greater weight to the
 purpose of conserving and enhancing the natural beauty, wildlife and cultural
 heritage of the National Park.

Signed:	
Date:	
Position:	
On behalf of:	

Exmoor National Park Authority

In exercising strategic functions and responsibilities, in matters of plan and strategy preparation and in plan and infrastructure delivery, Exmoor National Park Authority will co-operate with all other signatories of this protocol. In particular the Authority will:

- Co-operate fully with all organisations identified within Appendix B, in the
 preparation of the documents included in Appendix D for which the Council is
 responsible. The specific co-operation outcomes, and the mechanisms for
 achieving them with which Exmoor National Park will engage, are included in
 Appendix C;
- Co-operate with all of the Local, Minerals and Waste Planning Authorities in Devon, and other relevant organisations, in the preparation of an appropriate local, minerals and waste planning policy framework, in particular regarding the consideration of planning issues which have a defined spatial element crossing administrative boundaries and authority responsibilities;
- Fully engage, and engage with, other Local Authorities and infrastructure providers in the preparation of planning policy and plan delivery to facilitate ongoing specialist input, infrastructure planning and strategic guidance;
- Support other organisations in the preparation of the documents included in Appendix D;
- Proactively seek and provide input into the decision-making processes for the sourcing and allocation of infrastructure funding;
- Exercise its Statutory Duty as defined in Section 62 of the Environment Act, 1995;
 and
- Raise awareness of the general duty (S62) in the Environment Act 1995, which requires relevant authorities, including the National Park Authority itself, to have regard to statutory National Park purposes and if it appears that there is an irreconcilable conflict between the two purposes shall attach greater weight to the purpose of conserving and enhancing the natural beauty, wildlife and cultural heritage of the National Park.

Signed:	
Date:	
Position:	
On behalf of:	

The Heart of the South West LEP

In exercising its strategic functions and responsibilities, in matters of plan and strategy preparation and in infrastructure planning and funding co-ordination, the Heart of the South Local Enterprise Partnership will co-operate with all other appropriate signatories of this protocol. In particular the Heart of the South West Local Enterprise Partnership will:

- Share appropriate data, insight and intelligence when requested to ensure a robust evidence base is embedded in policy and investment decision-making;
- Respond to formal stages in the preparation of Development Plan Documents as appropriate;
- Work with the other signatories to the protocol in the development of the plans and strategies identified in Appendix D as appropriate (for info this includes Local Enterprise Partnership Strategic Economic Plans and Structural and Investment Funds Strategies); and
- Actively seek and facilitate partnership funding opportunities for appropriate infrastructure provision, work with other signatories to the protocol to secure infrastructure funding and liaise with other protocol signatories over the development strategic investment programmes, particularly in relation to the Local Growth Deal.

Signed:	
Date:	
Position:	
On behalf of:	

Devon Local Nature Partnership

In exercising strategic functions and responsibilities, in matters of plan and strategy preparation and in plan and infrastructure delivery, Devon Local Nature Partnership will co-operate with all other signatories of this protocol. In particular the Devon Local Nature Partnership will:

Co-operate with all other relevant Authorities in the preparation of strategies which
are relevant to the Local Nature Partnership's priorities: (a) Protect and improve
the natural environment, (b) Grow Devon's green economy and (c) Reconnect
Devon's people and nature.

The LNP may not need to be involved in the detailed development of all strategies but will:

- Publish guidance for the relevant Authorities, which sets out Devon Local Nature Partnership high level expectations relating to the development of their strategies;
- Endorse strategies and plans which meet these expectations;
- Engage with the preparation of strategies and plans which do not meet these expectations in order to inform their development;
- Support a common evidence base and approach to the monitoring of environmental interests through the production of an up to date web-based environmental baseline State of Environment report; and
- Through the input of groups operating on behalf of the Devon Local Nature Partnership, publish detailed guidance regarding topic areas listed in Appendix C.

Signed:	
Date:	
Position:	
On behalf of:	

The Environment Agency

In exercising its strategic functions and responsibilities, in matters of plan and strategy preparation and in plan and infrastructure delivery, the Environment Agency will co-operate with all other appropriate signatories of this protocol. In particular the Environment Agency will:

- Fulfil its statutory roles as a consultee at formal stages in the preparation of all Development Plan Documents produced by Planning Authorities;
- Endeavour to provide resource for additional and added value co-operation at informal stages of plan preparation and on other plans where we are not a statutory consultee wherever it is available;
- Provide and share environmental information and data held when requested to better inform plan and strategy evidence bases and studies;
- Improve communication regarding Environment Agency plans and strategies;
- Actively seek partnership funding opportunities for schemes in the Medium Term Plan and liaise with other protocol signatories over strategic investment programmes; and
- Provide on-going involvement in the maintenance of this protocol and in the Officer Steering Group as required.

Signed:	
Date:	
Area Manager	or Regional Director:
On behalf of:	

Natural England

In exercising its strategic functions and responsibilities, in matters of plan and strategy preparation and in plan and infrastructure delivery, Natural England will cooperate with all other appropriate signatories of this protocol. In particular Natural England will:

- Fulfil its our statutory role as a consultee at formal stages in the preparation
 of relevant development plan documents produced by Planning Authorities.
 We will focus our engagement on issues relating to HRA and SEA/SA;
- Engage at informal stages of the plan preparation process, where resource allows;
- Endeavour to provide early engagement to ensure the significant strategic environmental issues and opportunities are identified and agreed from the outset;
- Provide and share environmental information and data held when requested to better inform the plan and strategy evidence bases and studies; and
- Provide on-going involvement and input into the Officer Steering Group on matters which are relevant to our remit. Where Natural England's advice is critical to a particular environmental issue then we will also assist the working groups to take forward key work areas where these align with Natural England's remit, priorities and statutory responsibilities.

Signed:	
Date:	
Director of La	nd Use:
On behalf of:	

The Highways Agency

In exercising its strategic functions and responsibilities, in matters of plan and strategy preparation and in plan and infrastructure delivery, the Highways Agency will co-operate with all other appropriate signatories of this protocol. In particular the Highways Agency will:

- Fulfil its statutory role as a consultee at formal stages in the preparation of all Development Plan Documents produced by Local Authorities;
- Fulfil its statutory role as a consultee on planning applications;
- Work with the other signatories to the protocol in the development of the plans and strategies identified in Appendix D;
- Fully involve other signatories to the protocol in the development of Highways Agency plans and strategies;
- Provide and share appropriate information and data held when requested to better inform plan and strategy evidence bases;
- Actively seek partnership funding opportunities for appropriate infrastructure provision, work with the other signatories to the protocol to secure infrastructure funding and liaise with other protocol signatories over strategic investment programmes; and
- Provide on-going involvement in the maintenance of this protocol and in the Officer Steering Group as required.

Signed:	
Date:	
Director:	
On behalf of:	

The organisations with whom Local Authorities are required to co-operate as appropriate **APPENDIX A:**

- Highway Authorities;
- Environment Agency;
- The Historic Buildings and Monuments Commission for England (known as English Heritage);
 - Natural England;
- The relevant Local Enterprise Partnership; The relevant Local Nature Partnership;
- Highways Agency;
- Homes and Communities Agency; Civil Aviation Authority;
- Clinical Commissioning Groups and NHS Commissioning Board;
 - Office of the Rail Regulator;
 - Transport for London;
- Integrated Transport Authorities;
- Marine Management Organisation; and
- Mayor of London.

The organisations covered by this protocol APPENDIX B:

- Devon County Council;
 - Plymouth City Council;
- Torbay Council;
- Exeter City Council;
- East Devon District Council;
 - Mid Devon District Council;
 - North Devon Council;

- South Hams District Council; Teignbridge District Council; Torridge District Council; West Devon Borough Council; Dartmoor National Park Authority;
 - Exmoor National Park Authority;
- Environment Agency;
- Natural England; Highways Agency; Heart of the South West Local Enterprise Partnership; and
 - Devon Local Nature Partnership;

Topic areas for co-operation

APPENDIX C:

Topic area	Desired outcome	Which signatories and how?	Which other organisations
			may be involved in
	Draft. Other organisations to feed into	Other organisations to feed	discussions outside the
	the development of this section	into the development of this	protocol?
		section	
Population	The development of agreed, consistent and,	Upper Tier Authorities will :	As required for different areas.
change/demographic	where appropriate, shared demographic	 Undertake regular 	
forecasting	evidence for plan preparation, service planning	demographic forecasting in	Potentially:
	and housing and infrastructure delivery, taking	relation to future service	Cornwall Council
	account of cross-boundary functional	provision and make this	Dorset County Council
	relationships and issues. This area of work	available to other Authorities	Somerset County Council
	should specifically link to housing need	to assist in providing cross-	South Somerset District
	assessment and provision.	boundary consistency of	Council
		evidence base and studies.	Taunton Deane Borough
	Potential related studies/documents:		Council West Somerset
		Local Planning Authorities will:	District Council
	 Population forecasts 	 Consider the outcomes of 	
	 Local Plans 	upper tier Authority forecasts	
		to inform housing, services	
		and infrastructure policy and	
		development and use them	
		where appropriate to inform	
		additional studies.	
Housing need and	The development of agreed, consistent and	DCC will:	As required for different areas.
provision	where appropriate, shared, evidence and	 Undertake regular housing 	
	housing studies to inform plan preparation,	projections in relation to future	Potentially:
	service planning and housing and infrastructure	service provision and make	Cornwall Council
	delivery, taking account of cross-boundary	this available to other	Dorset County Council
	functional relationships and issues.	Authorities to assist in	Somerset County Council
		providing cross-boundary	 South Somerset District

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Council Taunton Deane Borough Council West Somerset District Council Homes and Communities Agency	Other interested bodies Potentially: • Cornwall and Isles of Scilly LEP • Dorset LEP	
 Local Planning Authorities will: Lead on Joint/Agreed SHMA preparation for appropriate market areas. Develop appropriate housing development strategies across administrative boundaries. Provide housing completions and commitments data to other signatories of the protocol in a timely manner. Consider the outcomes of County Council housing projections to provide part of the evidence base for housing 	Upper Tier Authorities will: Prepare economic development and growth strategy and make these available, as may be required, to other Authorities to assist in providing cross-boundary consistency of approach. Work with the HotSW LEP and other Authorities in the	
This work should be undertaken on the basis of functional and cross County areas as required and should link with agreed cross-boundary work on demographic forecasting. It should also include consistency regarding development phasing and infrastructure delivery. Links should be explored between the economic evidence base and any appropriate employment strategy. Joint studies should be considered where appropriate. Potential related studies/documents: Local Plans SHMA SHMA SHMA SHLAA Consideration of this issue should also inform gypsy and traveller accommodation	The development of agreed, consistent and where appropriate, shared, evidence for developing economic development strategy. This will help to provide greater integration of economic development and business support activities between Authorities. Consideration should be given to specifically important local industries and market changes. Employment strategy should inform, and be informed by, agreed evidence for demographic	
	Economic development and employment strategy	

	Other interested bodies Potentially: Cornwall and Isles of Scilly
development of a strategic growth plan for the LEP area. Share relevant economic data with other appropriate organisations. Local Planning Authorities will: Feed into the development of sub-regional economic development and growth strategy and reflect this in Local Plan preparation. Share relevant economic data with other appropriate organisations. Agencies, Partnerships and other organisations will when appropriate: Share relevant economic data with other appropriate: Share relevant economic data with other appropriate organisations.	Upper Tier Authorities will: • Make available relevant data to support the development of retail evidence and study
forecasting and housing provision. Potential related studies/documents: Local Plans Economic development strategies City Deal documentation Any relevant LEP strategies	The discussion of potential strategy development for retail planning for functional economic areas.
	Retail planning

• Dorset LEP • Chambers of Commerce	Other transport infrastructure and service providers. Potentially: • Network Rail • Train Operating Companies • Bus companies
work. Local Planning Authorities will: • Discuss potential retail strategy with other relevant authorities on a functional retail catchment basis. Agencies, Partnerships and other organisations will, when appropriate: • Share relevant economic data with other appropriate organisations.	Upper Tier Authorities will: Engage fully with Local Planning Authorities in the preparation of development strategies, local planning policy and infrastructure delivery plans. Involve all relevant Authorities in the preparation of transportation policy, funding sourcing and infrastructure delivery.
	The development of agreed and appropriate evidence, development strategy, transport policy and investment plans to support local and strategic priorities and mitigate the impacts of development. Potential related studies/documents: Local Plans Local Transport Plans Public Right of Way Improvement Plan Minerals and Waste Plans Green Infrastructure Strategies
	Transport

		Education providers.		Foteridally. ◆ Local Learning Community	Academies	Free Schools Further education providers	Higher education providers	•	•	providers												
organisations.	 Engage fully in plan and strategy development. 	Upper Tier Authorities will:	Engage fully with Local Call and a second a second and a second a second and a second a second and a	Planning Aumorities in the preparation of development	strategies, local planning	policy and infrastructure delivery plans.		 Involve all relevant Authorities 	in the preparation of education	infrastructure delivery.		Local Planning Authorities will:		Vvork With the Education Authority to agree the	identification of education	provision requirements within	the Local Plan process and	associated infrastructure	planning process.	Fully consider the views of the	Education Authority in the	determination of planning applications.
		The development of agreed, consistent and	appropriate evidence, development strategy,	education initiastructure pranting and investment programmes to support local and	strategic priorities and mitigate the impacts of	development.	This work should include the preparation of	appropriate education policy and support to	Inform development allocations within Local Plane It should also include the development of	agreed plans for education service and	infrastructure provision.	Agreed cross-boundary policy principles with	other Education Authorities		Potential related studies/documents:		Local Plans	 Education Infrastructure Plan 				
		Education / skills																				

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	Other interested bodies. Potentially: • World Heritage Site bodies (including Partnership Boards/Technical Panel or equivalent) • Sport England • AONB Partnerships • English Heritage
 Fully involve the Education Authority in decision making regarding the sourcing of funding for education infrastructure and services. Agencies, Partnerships and other organisations will, when appropriate: Share relevant economic data with other appropriate organisations. Engage fully in plan and strategy development. 	 Upper Tier Authorities will: Make available relevant data to support the development of retail evidence and study work. Local Planning Authorities will: Co-operate on the consideration of leisure provision within Local Plans. This could include the preparation of evidence and strategy development. Agencies, Partnerships and other
	The development of agreed and consistent evidence and cross-boundary service and infrastructure provision. Potential related studies/documents: Local Plans Play Strategy Leisure Strategy Playing Pitch Strategy Built Facilities Strategy Swim Strategy
	Leisure, culture and sport

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		organisations will, when appropriate: Share relevant economic data with other appropriate organisations.	
		 Engage fully in plan and strategy development. 	
Green infrastructure	The development of an agreed, consistent, and where appropriate, shared, evidence base,	Upper Tier Authorities will:	Other interested bodies.
	assessment methodology and approach to green infrastructure provision and policy.	to support the development of green infrastructure evidence	Potentially: • Neighbouring Local Nature
	Contribute towards delivery and promotion of	and poncy.	AONB Partnerships
	strategic green infrastructure using staff and funding resources, particularly in relation to access issues.	 Co-ordinate a corporate approach to green infrastructure provision 	 English Heritage Forestry Commission NHS England
	Potential related studies/documents:	involving all relevant, internal service areas.	South West Coast Path
	Local Plans	 Use agreed evidence and 	
	Devon Green Infrastructure Strategy Argangiele Cross Infrastructure Strategies	approaches to green	
	 Area specific Green Illinastructure Strategies Local Nature Partnership evidence reports 	inform County Council policy	
	 Landscape Character Assessment and 	development, particularly in	
	Landscape Sensitivity Studies Strategic Flood Risk Assessments	relation to transport, minerals, waste manadement and flood	
	AONB and National Park Management Plans	risk.	
	Open, Public and Green Space Strategies	:	
	 Trees and Woodland Strategies 	Have regard to National Park	
	 Biodiversity Action Plans 	and AONB purposes.	

	 Devon Biodiversity Offsetting Pilot Minerals and Waste Plans Public Right of Way Improvement Plan Local Transport Plan Climate Change Strategies Heritage Strategies 	Local Planning Authorities will:Co-operate on the methodologies for preparing evidence;	
	Waterbody Implementation PlansEnvironment Agency Medium Term PlansCatchment Flood Management Plans	 Share evidenced produced as required; 	
		Engage fully with the other Local Authorities on the consideration of green infrastructure strategy and provision in Local Plans.	
		 Have regard to National Park purposes. 	
		Agencies, Partnerships and other organisations will, when appropriate: Share relevant economic data with other appropriate organisations.	
		 Engage fully in plan and strategy development. 	
Coastal and marine	The development of an agreed, and where	Upper Tier Authorities will:	Other interested bodies.
planning	appropriate, shared, evidence base. This should feed into planning policy, infrastructure	 Make available relevant data to support the development of 	Potentially:

 Marine Management Organisation Neighbouring Local Nature Partnerships South West Coast Path team Jurassic Coast Team 							
 a consistent approach to coastal and marine planning. Engage with other Local Authorities and other appropriate bodes in the 	development of coastal and marine strategy. Have regard to National Park purposes.	Local Planning Authorities will:	 Make available relevant data to support the development of a consistent approach to 	coastal and marine planning. Engage with other local	Authorities and other appropriate bodes in the development of coastal and marine strategy.	 Have regard to National Park purposes. 	Agencies, Partnerships and other organisations will, when appropriate:
planning and agreed flood and coastal defence maintenance, prioritisation and investment. Consistency over the approach to defining the undeveloped coast and developing policy regarding its management and preservation.	Consistency over the approach to the definition, designation and management of Coastal Change Management Areas and Marine Conservation Zones.	Potential related studies/documents:	 Local Plans Shoreline Management Plans Marine Plans Public Right of Way Improvement Plan 	 Local Plans Local Nature Partnership evidence reports Waterbody Implementation Plans 	 Environment Agency Medium Term Plans Catchment Flood Management Plans Infrastructure Delivery Plans Local Flood Risk Management Strategy. 		

		Share relevant economic data with other appropriate organisations.	
		 Engage fully in plan and strategy development. 	
Landscape	The development of consistent, agreed, up to date, and where appropriate, shared, evidence base and consistent and robust approach to policy development and landscape management, particularly through the endorsement of Devon Landscape Policy Group Advice Notes. This should feed into consistent local planning policy across boundaries, a common approach to identifying priority areas for protection, management and planning of landscape and the undeveloped coast, infrastructure planning and strategy for green infrastructure provision on the basis of the Devon Landscape Character Assessment and the nationally designated landscapes. The Devon Landscape Policy Group should be recognised as the steering	Make available and update, relevant data and evidence to support the development of an agreed and consistent approach to landscape policy development and management. This should be based on agreed landscape character assessments. Use agreed evidence and approaches to landscape management to policy development, particularly in relation to transport, minerals, waste management and flood	Other interested bodies. Potentially: Neighbouring Planning Authorities English Heritage Neighbouring Local Nature Partnerships World Heritage Site bodies (including Partnership Boards/Technical Panel or equivalent) AONB Partnerships Landscape Institute
	group for delivering these aims. Potential related studies/documents:	Have regard to National Park purposes.	
	 Local Plans (jointly agreed strategy and policy) Devon Landscape Policy Group Advice Notes 	Local Planning Authorities will: Make available and update,	

						Other interested bodies.
relevant data and evidence to support the development of an agreed and consistent approach to landscape policy development and management. This should be based on agreed landscape character assessments.	 Share evidenced produced as required; 	 Engage fully with other Local Authorities on the consideration of landscape strategy in Local Plans. 	 Have regard to National Park and AONB purposes. 	Agencies, Partnerships and other organisations will, when appropriate: Share relevant economic data with other appropriate organisations.	 Engage fully in plan and strategy development. 	Upper Tier Authorities will: Make available relevant data
 Landscape/townscape assessment Landscape assessments Landscape Sensitivity Studies Local Nature Partnership evidence reports Green Infrastructure Strategies. That assurance that all Authorities across Devon have regard to National Park purposes. 						The development of consistent, agreed, and where appropriate, shared, data, evidence and
						Energy conservation, renewable energy and low

Potentially: Marine Management Organisation	 Energy companies AONB Partnerships 	 Community Energy Partnerships 													
to support the development of a consistent approach to	development.	 Work and support other Authorities in the development 	of a consistent approach to renewable energy provision.		 Involve all relevant Authorities 	in the preparation of waste planning policy, funding	sourcing and infrastructure	delivery.	Local Planning Authorities will: Make available relevant data	to support the development of a consistent approach to	renewable energy development.	 Work and support other Authorities in the development 	of a consistent approach to renewable energy provision.	Agree joint strategies for a cross-houndary approach to	energy policy and projects.
strategy for the provision of renewable energy and energy use reduction.	Provision of consistent and agreed advice on renewable energy developments in the context	of Devon Landscape Policy Group Advice.	Potential related studies/documents:	Local Plans	Economic strategies	Marine plans Infractructure plans	Waste plans	 Devon Landscape Policy Advice notes and Area Specific Guidance 	Community Energy PlansGreen Infrastructure Strategies						
carbon development															

	Other interested bodies. Potentially: • Devon Wildlife Trust • RSPB • Neighbouring Local Nature Partnerships
Agencies, Partnerships and other organisations will, when appropriate: • Share relevant economic data with other appropriate organisations. • Engage fully in plan and strategy development.	 Upper Tier Authorities will: Make available relevant data to support the development of a consistent approach to biodiversity management and policy making. Support other Authorities in the development of a consistent approach to articulating biodiversity policy. Implement a consistent approach to biodiversity records and mapping, and approach to offsetting development impacts. Support the establishment of the Local Nature Partnership and champion its role.
	The development of a consistent evidence base and approach for dealing with biodiversity issues, and management. The articulation of consistent and agreed objectives and policy relating to biodiversity. Potential related studies/documents: Local Plans Local Plans Devon Biodiversity Action Plan Local Nature Partnership evidence reports. South West Nature Map Devon Biodiversity Offsetting Pilot
	Biodiversity, biodiversity networks and ecosystem services

 Have regard to National Park and AONB purposes. 	 Local Planning Authorities will: Make available relevant data to support the development of a consistent approach to biodiversity management and policy making. 	 Agree and implement cross- boundary green infrastructure strategies, develop agreed policy. 	 Implement a consistent approach to biodiversity records and mapping, and approach to offsetting development impacts. 	 Have regard to National Park purposes. 	Agencies, Partnerships and other organisations will, when appropriate: Share relevant economic data with other appropriate organisations.	 Engage fully in plan and

	Other interested bodies. Potentially Fnolish Heritage	World Heritage Site bodies (including Partnership Boards/Technical Panel or	equivalent) • Environment Agency	Natural England							
strategy development.	Upper Tier Authorities will: Make available relevant data to support the development of	heritage management and policy making.	 Support other Authorities in the development of a 	consistent approach to articulating policy making and responding to development	proposals.	 Have regard to National Park purposes. 	Local Planning Authorities will:	 Make available relevant data to support the development of 	a consistent approach to heritage management and policy making.	 Co-operate with other Authorities on the methodologies for preparing evidence; 	Support other Authorities in the development of a
	The development of a consistent evidence base and approach for dealing with heritage issues, management, the articulation of policy and responses to development proposals. In terms	of evidence base, this should be based upon the local historic environment record.	Co-operation should also specifically cover considerations of:	Green Infrastructure Estate management (including highway)	estate) Heritage Partnership Agreements:	 Local asset listing Coastal & Marine Planning 	• SEA/EIA	Potential related studies/documents:	 Local Plans Historic Landscape Character Assessments Green infrastructure strategies 	 River Basin Management Plans Catchment Flood Management Plans 	
	Heritage considerations										

					As required for different areas. Including: Cornwall Council Dorset County Council	Other Minerals Planning Authorities
consistent approach to articulating policy making and responding to development proposals.	 Engage fully with the other Local Authorities on the consideration of heritage strategy in Local Plans. 	 Have regard to National Park purposes. 	Agencies, Partnerships and other organisations will, when appropriate: Share relevant economic data with other appropriate organisations.	 Engage fully in plan and strategy development. 	 Upper Tier Authorities will: Involve all relevant Authorities (Minerals Planning Authorities and Local Planning Authorities) in the preparation of minerals planning policy 	and minerals development strategy.
					The development of a robust, consistent and agreed approach to the planning of minerals extraction in the Devon area. This should involve the preparation of common evidence covering cross-boundary minerals issues which will inform the development of consistent	minerals planning policy. Consistent development strategies for minerals and non-
					Minerals	

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	minerals development should also be identified		The minerals industry
	by Minerals Planning Authorities and Local Planning Authorities.	 Engage fully with Local Planning Authorities in the 	
	: :	preparation of local planning	
	This work should include the preparation of Local Aggregate Assessment and agreed	policy and local development strategy	
	strands of evidence covering specific cross-	· (80)	
	boundary issues.	Local Planning Authorities will:	
	:	Co-operate with the Minerals	
	Potential related studies/documents:	Planning Authorities on the	
	<u>.</u>	preparation and	
	Local Plans	implementation of the minerals	
		planning policy framework.	
	 Local Aggregate Assessment 		
	Green Infrastructure Strategies	Fully consider the views of the	
		Minerals Planning Authority in	
		the determination of planning	
		applications and development	
		or planning policy.	
		Agencies, Partnerships and other	
		organisations will, when	
		appropriate:	
		Share relevant economic data	
		with other appropriate	
		organisations.	
		Engage fully in plan and	
		strategy development.	
Waste	The development of a robust, consistent and agreed approach to the planning of waste	Upper Tier Authorities will: Involve all relevant Authorities	As required for different areas.

Potentially: Cornwall Council Dorset County Council Somerset County Council Other Waste Planning Authorities	 The waste management industry The energy industry WRAP Waste Partnerships 				
(Waste Planning Authorities, Local Planning Authorities, Waste Collection Authorities and Waste Disposal Authorities) in the preparation of waste planning policy and	waste managementdevelopment strategy.Engage fully with LocalPlanning Authorities in thepreparation of local planning	policy and local development strategy. Engage fully with Waste Collection Authorities and	Waste Disposal Authorities in the preparation of local waste management strategy development.	Local Planning Authorities will: Co-operate with the Waste Planning Authorities, Waste Disposal Authority and Waste Collection Authority on the preparation and implementation of the waste planning policy framework.	 Fully consider the views of the Waste Planning Authority,
management in the Devon area. This should involve the preparation of common evidence covering cross-boundary waste issues which will inform the development of consistent waste planning policy. Consistent development strategies for waste and non-waste	development should also be identified by Waste Planning Authorities and Local Planning Authorities. Waste collection and waste planning policy should also be developed to provide a consistent approach.	This work should include the preparation of agreed strands of evidence covering specific cross-boundary issues. This work should also link with agreed approaches to renewable energy generation and master-planning.	; <u>;</u>	 Waste Management Strategies Green Infrastructure Strategies 	

	As required for different areas. Potentially: • Cornwall Council • Dorset County Council • Other Waste Planning Authorities
Waste Disposal Authority and Waste Collection Authority in the determination of planning applications and development of planning policy. Agencies, Partnerships and other organisations will, when appropriate: Share relevant economic data with other appropriate organisations.	Upper Tier Authorities will: Make available relevant data to support policy making. Respond to planning applications as appropriate in a timely manner. Engage fully with other Local Authorities in responding to flooding, reporting on flood risk investigations, planning and delivery of flood risk infrastructure investment and adopting SUDS.
	The development of a robust and consistent approach to flood risk management, investigation, infrastructure provision and the adoption and maintenance of SUDS. Greater co-operation between local authorities and the Environment Agency to ensure consistent and coordinated planning or flood risk infrastructure projects. Potential related studies/documents: Local Plans Local Plans Local Flood Risk Management Strategy Flood Investigation Reports Strategic Flood Risk Assessments Green Infrastructure Strategies
	Flood risk management

Authorities in the preparation of planning policy planning policy, local development strategy and responding to planning applications.	Local Planning Authorities will:	 Undertake SFRA and feed this into Local Planning Policy development. 	 Work with the Lead Local Flood Authority and EA in the delivery of flood infrastructure. 	 Engage fully with Upper Tier Authorities in the development of planning policy. 	Work with the Upper Tier Authorities and EA to consider the identification of flood risk issues within the Local Plan process and associated infrastructure planning process.	 Fully consider the views of the Upper Tier Authorities in the determination of planning applications.
 Waterbody Implementation Plans; and Environment Agency Medium Term Plans River Basin Management Plans Catchment Flood Management Plans 						

nd other mic data	int data sport Potentially: Neighbouring Local Nature Partnerships Partnerships Partnerships In NHS England A the Clinical Commissioning Groups Groups anning opment swill: swill: and and and and and bother interested bodies.
Agencies, Partnerships and other organisations will, when appropriate: Share relevant economic data with other appropriate organisations. Engage fully in plan and strategy development.	 Upper Tier Authorities will: Make available relevant data and intelligence to support policy making. Respond to planning applications as appropriate. Engage fully with Local Planning Authorities in the preparation of local planning policy and local development strategy. Local Planning Authorities will: Liaise with upper tier Authorities regarding health and well-being in the development of planning policy, the determination of planning applications and
	The development of a robust and consistent approach to considering health and wellbeing in the development of planning and infrastructure related policy, master planning, the determination of planning applications and infrastructure design. This should take place in the context of Local Authority responsibilities for health and wellbeing. This should also include a shared approach towards Health Impact Assessment. • Local Plans • Local Plans • Local Plans • Local Plans • Joint Strategic Needs Assessments • Joint Strategic Needs Assessments • Joint Health and Wellbeing Strategy • Local Nature Partnership evidence reports • Green Infrastructure Strategies • Open, Public and Green Space Strategies
	Health and wellbeing

			Other interested bodies.	Potentially:	Network Rail	 Cornwall and Isles of Scilly 	LEP	• Dorset LEP								
infrastructure provision.	Agencies, Partnerships and other organisations will, when appropriate: Share relevant economic data with other appropriate organisations.	 Engage fully in plan and strategy development. 	Upper Tier Authorities will: Make available relevant data	to support policy making.	:	 Fully engage in the local 	planning process to inform	pianning policy development, master-planning and	development management,	nicidaing on a cross boundary basis.	 Fully engage in appropriate 	governance regimes to inform	priorities and funding.		 Continue to work with the 	necessary agencies to identify potential sources of external
			The development of an agreed approach to infrastructure planning delivery and	prioritisation at a cross-boundary and cross-	organisation level. This should cover traditional	grey intrastructure as well as green	Intrastructure and flood defence. Discussions	place in the context of affordable housing	provision. Such agreement should also feed into init decisions on infrastructure funding	through appropriate governance regimes including CIL.		Inis will inform the preparation of local planning policy, development strategy and planning for	economic growth. Infrastructure planning should	also reflect agreed evidence for demographic	Torecasting and housing provision and	development priasing on a cross-boundary basis.
			Infrastructure planning,	and implementation												

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					National Federation of Gypsy Liaison Groups. Friends Families and Travellers.
funding and lever in investment to fund appropriate infrastructure projects. Local Planning Authorities will:	 Engage with statutory, private and public stakeholders, including the Upper Tier Authorities to identify infrastructure priorities. 	 Work with the Upper Tier Authorities to identify infrastructure requirements, secure necessary funding and ensure their implementation. 	Agencies, Partnerships and other organisations will, when appropriate: Share relevant economic data with other appropriate organisations.	 Engage fully in plan and strategy development. 	 Upper Tier Authorities will: Make available relevant data to support the preparation of an appropriate evidence base to support policy making.
Although on a wider scale to Devon, this work should feed into the development of a strategic growth plan for the Heart of the South West LEP area.	This should also inform a consistent approach to economic development, employment strategy and affordable housing delivery. Potential related studies/documents:	 Local Plans Infrastructure Delivery Plans Funding bid documentation Development phasing plans Green Infrastructure Strategies 			The development of an agreed and consistent evidence base for plan preparation, service planning and infrastructure delivery. This work should link to demographic forecasting and housing studies.
					Gypsy and traveller policy (particularly regarding accommodation of need and provision)

Local Planning Authorities will:	 Engage in joint and agreed work across Devon regarding preparation of evidence. 	 Identify agreed gypsy and traveller needs and strategy for new provision. 	Agencies, Partnerships and other organisations will, when appropriate: Share relevant economic data with other appropriate organisations.	 Engage fully in plan and strategy development. 	Upper Tier Authorities will: • Make available appropriate data to support the preparation of Neighbourhood Plans.	 Provide appropriate support to communities in the preparation of Neighbourhood Plans where there are significant infrastructure planning issues.
Potential related studies/documents:	Local PlansStrategic Housing Market Assessment.Gypsy and Travelling Communities Strategy	Consideration of this issue should also be seen in the context of overall housing need assessment and policy.			The development of a consistent approach to working with communities in the preparation of Neighbourhood Plans.	
					Neighbourhood Plans	

				Various organisations.
 Local Planning Authorities will: Make available appropriate data to support the preparation of Neighbourhood Plans. Provide appropriate support to communities in the preparation of Neighbourhood Plans where there are 	significant planning and infrastructure issues. Agencies, Partnerships and other organisations will:	Agencies, Partnerships and other organisations will, when appropriate: Share relevant economic data with other appropriate organisations.	 Engage fully in plan and strategy development. 	Upper Tier Authorities will: • Fully engage with other Authorities on procedural discussions and arrangements covering cross-boundary and
				The development of a consistent approach to various procedural mechanisms including planning application validation, evidence base maintenance, plan monitoring, SA, SEA, HRA and financial monitoring (particularly for housing
				Procedural considerations

cross-authority issues.	 Fully consider the responses to planning applications (for which that Authority is the determining authority) provided by the other signatories to this protocol. 	 Fully consider the responses to policy consultations provided by the other signatories to this protocol. 	 Provide timely responses to planning application and planning policy consultations. 	Local Planning Authorities will: • Fully engage with other Authorities on procedural discussions and arrangements covering cross-boundary and cross-authority issues.	 Fully consider the responses to planning applications (for which the LPA is the determining authority) provided by the other signatories to this protocol.
completions and planning obligations).	Consider the potential for a consistent approach to data collection, sharing and maintenance covering the elements above. Improve the sharing of best practice between organisations. Consider the potential for joint procurement,				

Fully consider the responses to policy consultations provided by the other signatories to this protocol.	Provide timely responses to planning application and planning policy consultations.	Agencies, Partnerships and other organisations will: Provide high quality advice quickly on planning applications and planning policy development.	Consider joining up advice on planning applications for complex development where it will be simpler and quicker.	Provide timely responses to planning application and planning policy consultations.	Share evidence and knowledge in ways that are relevant and in a timely manner.	Engage fully in plan and strategy development.
•	•	•	•	•	•	•

Plans and strategies to be prepared in the context of this protocol (this list is not exhaustive) **APPENDIX D:**

This list includes statutory plans and strategies for which there is a specific need for co-operation and which are affected by cross-boundary considerations. The list is not exhaustive.

- All Development Plan Documents (including documents produced by Local Planning Authorities and Minerals and Waste Planning Authorities);
- Local Transport Plans;
- Devon County Council Education Infrastructure Plan;
- Environment Agency Medium Term Plans;
- Waterbody Implementation Plans;
- Devon Landscape Character Assessment and local landscape character and sensitivity studies;
- Devon Green Infrastructure Strategy and other area specific Green Infrastructure Strategies;
- National Park Management Plans;
- Marine and Estuary Plans;
- Shoreline Management Plans;

- AONB Management Plans;
- World Heritage Site Management Plans;
- Area Flood Risk Management Plans;
- Biodiversity Action Plans;
- Open, Public and Green Space Strategies;
- Trees and Woodland Strategies;
- Devon Biodiversity Offsetting Pilot;
- Public Right of Way Improvement Plan;
- Climate Change Strategies;
- Heritage Strategies;
- Playing Pitch Strategy;
- Built Facilities Strategy;
- Swim Strategy;
- Community Energy Plans;
- Historic Landscape Character Assessments;

- Catchment Flood Management Plans;
- Catchment Action Plans;
- River Basin Management Plans;
- Devon Biodiversity Offsetting Pilot;
- Renewable Energy Plans;
- Environment Agency Medium Term Plans;
- Flood Risk Management Plans;
- Local Flood Risk Management Strategies;
- Highways Agency Route Based Strategies;
- Local Enterprise Partnership Strategic Economic Plans; and
- Structural and Investment Funds Strategies.